

Quo vadis INSPIRE?

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About me...





The Evolution of Europe's SDIs

- Where do we stand with SDIs in Europe
- Perspectives for the future
 - 1) Technological
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 - 3) Legal

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From Spatial Data Infrastructures to Data Spaces—A Technological Perspective on the Evolution of European SDIs

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- † The views expressed are purely those of the authors and may not in any circumstances be regarded as stating an official position of the European Commission.

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Abstrack The availability of timely, accessible and well documented data plays a central role in the process of digital transformation in our societies and businesses. Considering this, the European Commission has established an ambitious agenda that aims to keverage on the favourable technological and political context and build a society that is empowered by data-driven innovation. Within this context, geospatial data remains critically important for many businesses and public services. The process of establishing Spatial Data Infrastructures (SDIs) in response to the legal provisions of the European Union INSPIRE Directive has a long history. While INSPIRE focuses mainly on 'unlocking' data from the public sector, there is need to address emerging technological trends, and consider the role of other actors such as the private sector and citizen science initiatives. The objective of this paper, given those bounding conditions is twofold. Firstly, we position SDI-related developments in Europe within the broader context of the current political and technological scenery. In doing so, we pay particular attention to relevant technological developments and emerging trends that we see as enablers for the evolution of European SDIs. Secondly, we propose a high level concept of a pan-liuropean (geo)data space with a 10-year horizon in mind. We do this by considering today's technology while trying to adopt an evolutionary approach with developments that are incremental to contemporary SDIs.

Keywords: Spatial Data Infrastructures; data spaces; data ecosystems; INSPIRE; digital government; data interoperability

1. Introduction

Almost 13 years after the adoption of the INSPIRE Directive [1] aimed at supporting European Unior's (EU) environmental policies, stakeholders have come a long way in making use of one of the world's largest coordinated efforts for establishing a Spatial Data Infrastructure (SDI). Currently, more than 150 thousand datasets are documented and increasingly made available (i.e., discoverable, viewable and downloadable) within the pan-European INSPIRE infrastructure. With the overall deadline for the full implementation of INSPIRE foreseen for the end of 2020 [2], also in light of the exemity announced European data strategy [3], it is the appropriate line to take stock of the state-of-play, analyse benefits and issues, assess future challenges and opportunities, and outline possible strategies for the evolution of Europe's SDI. The main starting point of this state-tonological scenery. Alternative data sources such as digital sensors, Earth Observation platforms and citizen contributions

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JRC SCIENCE FOR POLICY REPORT

INSPIRE • A Public Sector Contribution to the European Green Deal Data Space

A vision for the technological evolution of Europe's Spatial Data Infrastructures for 2030



Alexander Kotsev, Marco Minghini, Vlado Cetl, Friso Penninga, Joeri Robbrecht, Michael Lutz https://publications.jrc.ec.europa.eu /repository/handle/JRC126319

Context

- The EU INSPIRE Directive is 14 years old (now formally a teenager)
- Deadlines for full implementation are in the end of 2021
- New European Commission
 - Ambitious digital and environmental agendas
- Rapid changes in the technological landscape
- Excellent opportunity to look into
 - Where are we and what has changed in the past years?
 - What are our outstanding challenges?
 - Where to go?

Why Europe needs a spatial data infrastructure (SDI)?

• Natural Disasters and as well as other environmental phenomena do not stop at national borders!

• 20% of the EU citizens (115 million) live within 50 Km from a border





 70% of all fresh water bodies in Europe are part of a transboundary river basin

Building a European SDI is complex



• Europe is a patchwork of several countries with different traditions, cultures and socioeconomic models



 This is reflected in the different ways in which geo-spatial data is managed



The INSPIRE Directive (2007)

Objective: create a European Union spatial data infrastructure to enable the sharing of environmental spatial information among public sector organisations, facilitate public access to spatial information across Europe and assist in policy-making across boundaries.

Rules

- Builds on existing Spatial Data Infrastructures
- Spatial data held by/on behalf of public authorities
- Does not require collection of new data
- Framework Directive with detailed implementing provisions in Implementing Rules

Implementation

- Defines 34 spatial data themes that are in scope
- Requires Member States to
 - transpose the Directive
 - set up a national coordination structure
 - identify relevant spatial data
 - · document identified data
 - publish data and metadata for download, view and reuse
 - make data interoperable

Monitoring & Reporting

- Monitoring data is harvested from 35 online catalogs in the Member States and indicators are automatically calculated on a yearly basis.
- Reporting consist of yearly updating an online country fiche.

https://inspire.ec.europa.eu/

INSPIRE now



Where do we stand with INSPIRE?



https://inspire-geoportal.ec.europa.eu/

INSPIRE Geoportal Data Set Statistics **91490** - 44824 **Eurisia** Downloadable Data Sets 46465
 46465
 al area Viewable Data Sets Distances Razakhst National Spatial scope coverage: Regional Afghanistar

INSPIRE Data Sets - EU & EFTA Country overview

Select a COUNTRY

Geographics for the

Austria	🖁 630 🛓 410 🚱 493	Finland	🖹 626 🛓 95 👁 235	Latvia	🖁 167 🛓 101 🐵 100	Portugal	🔒 609 🤽 338 👁 49
Belgium	🗎 584 🔔 370 🐢 480	France	🖺 218 🛓 75 🐵 17	Liechtenstein	🖹 69 🛓 10 🏟 12	Romania	🖥 103 🛓 35 🕲 3
Bulgaria	🖻 263 📥 97 🍄 99	Germany	🖹 65393 👗 41149 🍄 42184	Lithuania	🖹 132 👗 126 🍄 59	Stevakia	B 339 & 85 @ 9
Croatia	🖹 144 🗻 11 🐢 29	Greece	🖹 50 🚖 50 👁 50	Luxembourg	🖹 306 🛓 267 🏟 257	Slovenia 5	🖹 91 🛓 14 👁 4
🦪 Cyprus	🖹 42 📥 32 🍄 34	Hungary	B 121 & 23 @ 20	Maita	🖥 150 📥 149 🍄 150	Sc Spain	🖻 246 📥 136 🍄 16
Czech Republic	2 144 🛓 56 🛛 86	lceland	🖹 147 📥 7 🌚 0	Netherlands	208 🛓 110 🐵 138	Sweden	243 🛃 194 🕲 21
Denmark	🖹 207 🚖 113 🔅 99	Ireland	🖻 76 [速 0 🚸 0	Norway	🖻 161 🛓 71 🏟 28	+ Switzerland	🖻 218 🛃 2 🏟
Estoria	87 🛃 42 😳 53	Baly	🖹 19544 📥 536 🐵 681	Poland	🖹 163 [🛓 111 🚳 97		

Select the whole O EUROPE

Download stats



The evaluation of the INSPIRE Directive & the links with the GreenData4All initiative and the broader green/digital agenda

Preliminary findings of the evaluation

- Overall, the implementation of the INSPIRE Directive has matured compared to 2014 and has led to an increased availability and better access to spatial data and services. However, still the implementation is incomplete.
- While the INSPIRE Directive is still largely fit for purpose, the objective of harmonisation and interoperability within the INSPIRE framework entails technical specificities for standards that are too rigid to be fit-for-the-future in the context of evolving standards and technologies.
- INSPIRE has facilitated the work of the stakeholders in the area of spatial data provision through improved discoverability, availability and accessibility to spatial data. There is a simplification potential of the implementation by addressing the requirement for interoperability.

Preliminary findings of the evaluation

- INSPIRE is legally coherent with environmental legislation with geospatial reporting obligations and with other relevant areas of EU policy. The INSPIRE Directive has been designed to be consistent with the EU legal framework on data/information sharing and dissemination and can support implementation of Public Access to Environmental Information Directive (managed by unit E4) and the Open Data Directive. Synergies between the three Directives could however be better exploited.
- The added value of the Directive mainly consisted of promoting data sharing as a common principle, the establishment of governance structures, achieving interoperability in a broader scope (EU-wide), unlocking public data, improving transparency and creating a pool of EU level expertise. Important EU added value of the Directive can be maintained and further enhanced through its effective positioning in the emerging European data governance landscape and to become one of the key drivers of the upcoming Green Deal data space.

Recommendations

- A number of issues that hamper the full implementation of the Directive have been identified and show the need for a revision to make the INSPIRE Directive fully coherent and complementary in support of more recent digital and data legislation.
- Remaining **implementation gaps in Member States need to be closed** to optimise the reuse of spatial data and facilitate its pan-European use.
- New data sources should be included (3D, linked data, sensor data, citizen science ...) beyond the current spatial data scope to better address information needs of a larger stakeholder community and to better help meeting the objectives of the European Green Deal.
- The further implementation (data and services availability, accessibility and interoperability) of the INSPIRE Directive should be user-driven by a common demand across administrative levels and use cases to improve the EU added value of the infrastructure and its cost-benefit balance.

Lessons learned

- The legal framework should be technology neutral. Implementers should have the option and the freedom to deploy cost-effective off-the-shelf tools that apply state of the art technology to share data in a user-friendly way.
- More work is needed
 - on standardising data reuse conditions and licensing
 - on increased flexibility of the legal framework to make it future and technology proof
 - on further simplification of the minimal interoperability mechanisms to strike a cost-effectiveness balance.

Revision of the INSPIRE Directive (indicative)

- Politically validated by ENV Director-General Fink-Hooijer / CAB Commissioner Sinkevičius / CAB Vice-President Timmermans
- November 2021 Publication of the Inception Impact Assessment roadmap for public consultation
- January 2022 Start Impact Assessment study
- March 2022 Public consultation

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Bounding conditions



1. Technological perspective. Tools & architectures

- Mature ecosystem of tools
 - More ways of doing the same thing
 - Rich ecosystem of open and proprietary tools
- New approaches
 - Data handling at the edge/fog
 - Event-driven infrastructures (incl. streaming/asynchronous transactions)
 - Virtualisation and cloud computing
 - From data collection to data connection (APIs)

1. Technological perspective. Data availability

- More data available
 - Private sector data
 - Copernicus
 - IoT
 - Citizens (e.g. OpenStreetMap)
 - Open Research Data (FAIR in Horizon 2020)
- Role of the public sector?
 - Less data production
 - More data integration



2. Organisational perspective

1) Who does what in the European context?

- Distributed system
 - 7000+ INSPIRE data providers (tip of an iceberg)
 - Excellence on subnational level
- Emerging agile approaches at multiple levels
 - Hackathons, code sprints

2) Resources for SDI and sustainability of infrastructures

- Many developments are based on projects but projects do end
- 3) How to modernise/update existing infrastructures
 - o Technologies changes are fast but procurement and organisational changes are not

4) "Follow the user"

• Sure, but how?

3. Political perspective

- Europe Fit For the Digital Age priority
 - European Strategy for Data, COM(2020)66 final 19/2/2020
 - Open Data Directive
 - High-Value Datasets
 - Made available through APIs
- European Green Deal priority
 - GreenData4all initiative
 - Destination Earth initiative



3. European Strategy for Data - Principles

Objective: Establish a pan-European single market for data

- Leverage on
 - Sector-specific data spaces that interoperate
 - High-Value Datasets (Open Data Directive)
 - IoT data and edge computing
 - Data on the edge (20 % \rightarrow 80 %)
 - Reuse personal data (in accordance with GDPR)
 - Contribution of the different actors

3. European Strategy for Data - Principles



3. European Strategy for Data - Principles

- No rigid ex-ante specifications
- Emphasis on what works well
 - Regulatory sandboxing
 - agile approaches
- All actors collaborate together
 - Different incentives
 - Building trust between actors
- Prominent role of a data steward/integrator

Future outlook



INSPIRE Vision 2030

- Vision: SDIs should become part of data spaces and leverage to a maximum extent on mainstream ICT developments.
- To remain fit for purpose, INSPIRE should support data-driven decision making and innovation to help tackle our societal and environmental challenges, while also contributing to the data economy

INSPIRE Vision 2030

- To ensure compatibility and long-term sustainability, INSPIRE should ideally 'blend in' with the broader ecosystem of spatial and non-spatial data, infrastructures, technologies and policies
- Data space
 - 'A seamless digital area with the scale that will enable the development of new products and services based on data'. Source: European Commission

Making the vision a reality

1. Technological

- Continue to improve the discoverability and accessibility of data
- Ensure neutrality and embrace well-adopted standards and technologies
- Avoid custom extensions
- Embrace well-documented, standard-based APIs
- Optimise data for search engines
- Leverage on the developments of federated European cloud infrastructures
- Deprecate obsolete technologies and standards

Making the vision a reality

2. Organisational

- Embrace co-design by default
- Rethink the existing INSPIRE governance structures
- Adopt an ecosystem approach

3. Legal

- Avoid overspecification in legislation
- Use a simple licensing framework

INSPIRE 2030

VALUE-ADDED APPLICATIONS







Thank you

